

MINING MERGERS AND ACQUISITIONS IN AFRICA PRACTICAL LEGAL ISSUES FOR PRIVATE DEALS

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Yann Alix, Senior Associate, +44 20 7466 7625, yann.alix@hsf.com



PRIVATE MINING M&A IN AFRICA

Introduction: Diversity, Complexity and Opportunity

I – **Key Pre-SPA Considerations**: Structuring, Due Diligence and Process Management

II – **Key SPA Considerations**: Key Negotiation and Drafting Points

Conclusion: Key Takeaways



DIVERSITY, COMPLEXITY AND OPPORTUNITY LANGUAGE, LAW AND JURISDICTION



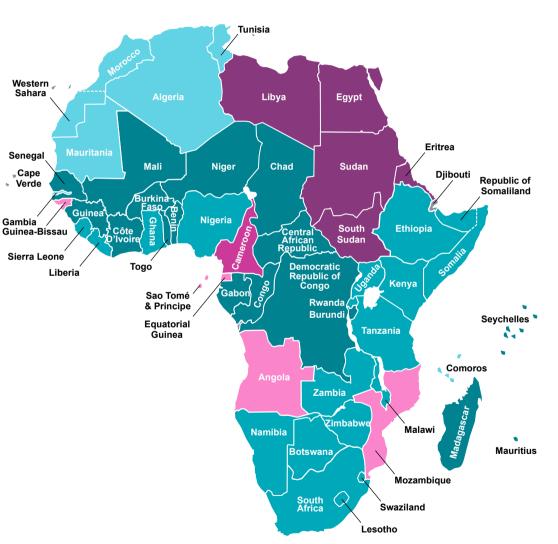
LINGUISTIC DIVERSITY



Some <u>2,000 native languages</u> divide into six linguistic families...

- Afro-Asiatic
- Nilo-Saharan
- Niger-Congo A
- Niger-Congo B (Bantu)
- Khoi-San
- Austronesian

LINGUISTIC DIVERSITY



In addition to native languages, former colonial languages...

- French speaking countries
- English speaking countries
- Arabic / French speaking countries
- Arabic / English speaking countries
- French / English speaking countries
- Spanish and Portuguese speaking countries

LEGAL DIVERSITY



Civil law and common law-based systems operate alongside sharia law and customary laws...

Systems based on civil law principles

- Systems based on common law principles
- Mixed civil law / common law-based systems

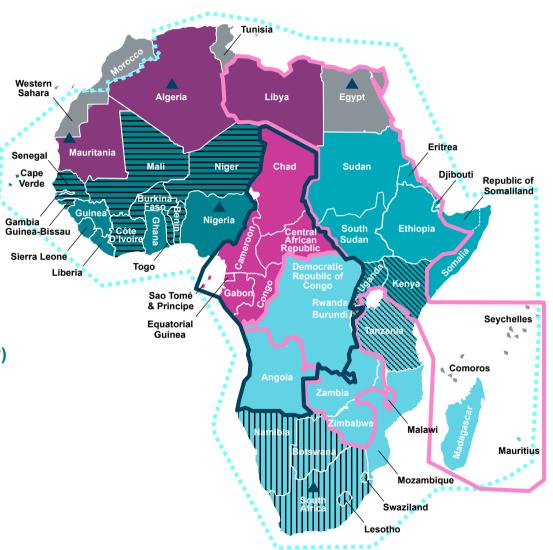
JURISDICTIONAL COMPLEXITY: 54 JURISDICTIONS

Economic organisations

- ECOWAS (Economic Community Of West African States)
- ECCAS (Economic Community of Central African States)
- IGAD (Intergovernmental Authority on Development)
- SADC (Southern African Development Community)
- AMU (Arab Maghreb Union)
- ECCAS (Economic Community of Central African States)
- COMESA (Common Market for Eastern and Southern Africa)
- EAC (East African Community)
- III SACU (Southern African Customs Union)

Multisectoral organisations (political, economic and security)

- 📫 AU (African Union)
- Founder members of NEPAD (New Partnership for Africa's Development)



JURISDICTIONAL COMPLEXITY: OHADA

Organisation for the Harmonisation of Business Law in Africa (OHADA)

- 17 member jurisdictions
- 9 acts including:
 - commercial contracts
 - companies and joint ventures
 - security



INVESTMENT OPPORTUNITIES: NATURAL RESOURCES

- <u>8% year-on-year growth since 2007</u> (deal value)
- Natural resources sector accounted for <u>seven of the top ten deals in Africa in 2013</u> deal values are no longer just in the tens or even hundreds of millions of dollars: billion dollar African mining deals are becoming less and less unusual
- 62% of investors think sector will show <u>increase in deal making</u> activity in 2014, especially due to ever growing interest from Asian investors
- Minerals have been <u>largely under-exploited</u>, with estimates that Africa has 90% of the world's remaining platinum, 35% of its gold, 30% of its copper, 20% of its iron ore and 25% of its coal

INVESTMENT OPPORTUNITIES: MINING

Mineral resources in Africa



- Diamond
- Gold

Platinum

- Phosphate
- 📕 Uranium
- Aluminium
- Copper
- Coal
- Bauxite



Source: The Economist, Feb 2012



TOP 10 BUSINESS RISKS FOR MINING INDUSTRY

1. Resource nationalism

- 2. Skills shortage
- 3. Infrastructure access

4. Maintaining a social licence to operate

- 5. Capital project execution
- 6. Price and currency volatility
- 7. Capital allocation
- 8. Cost management
- 9. Interruptions to supply
- **10.Fraud and corruption**



KEY PRE-SPA CONSIDERATIONS STRUCTURING, DUE DILIGENCE AND PROCESS MANAGEMENT

KEY PRE-SPA CONSIDERATIONS



I – STRUCTURING

Investment structure: key considerations

- Mining deals often structured as corporate share deals rather than asset deals
- Scope of acquisition: 100% vs. JV or staged investment:
 - Seller to consider:
 - Clean exit with minimum trailing liabilities
 - Partnership
 - Purchaser to consider:
 - Degree of control and consolidation
 - Risk exposure
- Form of acquisition: direct / onshore or indirect / offshore transfer
 - Seller to consider:
 - Consents (governments, JV partners) and feasibility of indirect transfer / restructuring
 - *Tax analysis* to minimise capital gain tax
 - Purchaser to consider:
 - Maintaining protection from bilateral investment and double tax treaties
 - Setting up a new co ensuring appropriate allocation of liability within the new group

II – DUE DILIGENCE

Importance of due diligence for purchaser

- <u>Structuring/financing due diligence</u>:
 - Consents (from onshore and offshore authorities and JV or commercial partners)
 - Local rules on taking / perfecting security if acquisition is debt funded
- Operational due diligence:
 - Asset:
 - Historical liabilities (e.g. tax, environment, employment)
 - Contracts with governments (e.g. stabilisation clauses, arbitration)
 - JV contracts (e. g. entrenched royalty rights and carried interest entitlements)
 - Business operations (e.g. commercial contracts, litigation)
 - Asset's jurisdiction: investment, mining, foreign exchange and local content rules (including process/limitations to repatriate profits out of the jurisdiction)

Due diligence by seller

- <u>Consents</u>
- <u>Creditworthiness</u> of purchaser/guarantor
- <u>Reputational</u> issues

Issues to address in the SPA

- <u>No reliance / entire agreement clause</u>: confirmation that purchaser has conducted own DD
- <u>Scope of warranties</u>: sale on "as is where is" basis or extensive warranties

II – DUE DILIGENCE: GOVERNMENT INVOLVEMENT

Government's consent

- Requirement for consent from onshore government, regulator or state company partner for direct / indirect transfer might arise from <u>mining or foreign investment laws</u>, <u>mining</u>, <u>environmental or other regulatory permits</u> or <u>guarantees / undertakings</u> given by seller group
- Often used to extract concessions (fees, settlement of disputes and licence / contract changes)
- Even if requirement unclear, government may <u>argue that consent is required</u> / use a breach of regulations to threaten to withdraw a permit or renegotiate the terms of the investment

Practical considerations

- Local authorities may be sensitive if they are not <u>approached</u> for approval; in some cases jurisdiction claimed despite unclear powers
- Distinguish which government entities are involved and in what capacity

II – DUE DILIGENCE: TAX, MERGER CONTROL AND ANTI-CORRUPTION

Tax

- <u>Offshore</u>: seller to consider *capital gains tax* and repayment of intragroup loans; purchaser to consider *withholding tax*
- <u>Onshore</u>: tax payments / audits triggered by change of control / direct or indirect transfers
 Merger control
- <u>Consider all relevant jurisdictions</u>
- <u>Africa</u>: mixture of national laws (which vary from one country to another) and regional rules (including CEMAC, COMESA and UEMOA) which can <u>diverge</u> (in scope - application and thresholds, and procedure - mandatory or voluntary) and conflict

Anti-bribery and corruption / sanctions

- Key because states exercise <u>influence</u> over project development (consider issuance of permits / licences, purchasing / employment policies, community programs)
- Risks of <u>sanctions</u> imposed on counterparties, intermediaries or target

III – PROCESS MANAGEMENT

Communications and travel

- Language barrier
- Lack of publicly available documentation
- <u>Logistical / planning difficulties</u>: travelling on short notice (flight availability, visas, vaccinations, difficulty of travelling from one African country to another), organising site visits, ability to hold conference calls, internet access, etc.

Deal process

- <u>Research the law / involve local counsel</u>: sometimes lack of legal certainty, limited local experience and local advice may diverge from market practice
- <u>Importance of confidentiality agreement</u>: purchaser will insist on two way confidentiality and carve outs (e.g. re: debt and equity financing providers); seller will insist on scope of confidential information (transaction / previous exchanges) and 'no other purpose' clause
- <u>Timeframe</u>



KEY SALE AND PURCHASE AGREEMENT CONSIDERATIONS

KEY NEGOTIATION AND DRAFTING POINTS

KEY SPA CONSIDERATIONS



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I – CONSIDERATION

Structure

- Locked box or completion accounts
- Adjustment for funding up to closing / leakage
- Deferred consideration or <u>earn-ou</u>t: may be interesting for greenfield projects

Protection of purchase price

- Parent company or bank guarantee (depending on purchaser)
- Non-refundable deposit or break fees: purchaser's commitment key given transaction risks

II – CONDITIONS PRECEDENT AND PRE-CLOSING UNDERTAKINGS

Conditions precedent

- Governmental / regulatory <u>consents</u>: in writing;
 terms / matter satisfactory of seller / purchaser;
 approval not withdrawn or materially amended
- Competition clearances
- <u>Seller</u>: *financing condition* re: price / closure obligations, full *release of PCG / LCs* and *no change of control* of purchaser
- <u>Purchaser</u>: *repetition of warranties* (possibly MAC standard) and *transitional services*

Fulfilment of conditions

- Which party should liaise with regulators
- Standard of obligation
- Waiver
- Consequences of failure to comply (proceed, defer, terminate)

Conduct of business between signing and completion

- <u>Purchaser's legitimate interest in being involved vs. seller's ownership</u>: particularly important in African deals given period to closing can be extended
- Normal course of business / access for purchaser to books, records and premises
- Purchaser to insist on comprehensive suite of covenants / seller to resist, especially if not involved in day-to-day project management

III – WARRANTIES AND LIMITATIONS

Seller warranties

- <u>Core warranties</u>
 - Title to shares / power, authority / accounts
 - All regulatory consents obtained
- Business warranties
 - Mining licences (compliance, good standing)
 - Compliance with laws
 - Assets, borrowings, properties, litigation, employees, insolvency, tax, etc.
- <u>Standard of disclosure</u>
 - Fairness / accuracy / completeness tests
 - Estimates and grade, quality and
 consistency of mineral resources / reserves
 - "No undisclosed liabilities" warranty

Purchaser warranties

Title to shares / power, authority / anti-corruption and employees

Key issues / limitations

- <u>Repetition at completion</u> (all / some / none)
- <u>Disclosure</u> (schedules / data room, timing)
- <u>Time and monetary limits</u> (cap, de minimis and threshold basket or deductible)
- Indemnity or loss-based
- Seller knowledge (and actual / constructive)
- Purchaser knowledge / mitigation / sums recoverable from third parties / no double recovery / third-party claims / claim costs
- Indirect / consequential loss
- Changes in law

IV – GOVERNING LAW, FORUM AND TERMINATION

Choice of governing law

- Generally, no requirement to use the laws of the assets or target jurisdiction
- Local laws will remain relevant:
 - Regulatory filings and consents
 - Representations and warranties
 - Security

Dispute resolution

- Obligation to negotiate
- <u>Arbitration outside of target country</u> and appointment of process agent

Termination

- <u>Material adverse effect</u>: purchaser may seek extensive rights to terminate SPA so that it can walk away in the event of political changes, etc.
- Longstop date



CONCLUSION KEY TAKEAWAYS

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Opportunities and challenges

- <u>Under exploited mining opportunities</u>
- <u>Growing interest</u> from Asia-Pacific investors
- <u>Linguistic and legal diversity</u> (54 jurisdictions)
- <u>Transaction costs and timing</u> (but improving)

Addressing these issues

- <u>Structuring</u> of investment
- Detailed due diligence
- <u>Negotiation</u> of SPA



Associated office

Group

Legal services are provided in Indonesia, in Jakarta, through Herbert Smith Freehills LLP's ("HSF") association with Hiswara Bunjamin & Tandjung ("HBT"). HSF and HBT are two independent firms which have a formal association in Indonesia.



ABU DHABI

Herbert Smith Freehills LLP T +971 2 813 5000 F +971 2 813 5100

BANGKOK

Herbert Smith Freehills (Thailand) Ltd T +66 2657 3888 F +66 2636 0657

BEIJING

Herbert Smith Freehills LLP Beijing Representative Office (UK) T +86 10 6535 5000 F +86 10 6535 5055

BELFAST

Herbert Smith Freehills LLP T +44 28 9025 8200 F +44 28 9025 8201

BERLIN

Herbert Smith Freehills Germany LLP T +49 30 2215 10400 F +49 30 2215 10499

BRISBANE

Herbert Smith Freehills T +61 7 3258 6666 F +61 7 3258 6444

BRUSSELS

Herbert Smith Freehills LLP T +32 2 511 7450 F +32 2 511 7772

DOHA

Herbert Smith Freehills Middle East LLP T +974 4429 4000 F +974 4429 4001

DUBAI

Herbert Smith Freehills LLP T +971 4 428 6300 F +971 4 365 3171

FRANKFURT

Herbert Smith Freehills Germany LLP T +49 69 2222 82400 F +49 69 2222 82499

HONG KONG

Herbert Smith Freehills T +852 2845 6639 F +852 2845 9099

JAKARTA

Hiswara Bunjamin and Tandjung Herbert Smith Freehills LLP associated firm T +62 21 574 4010 F +62 21 574 4670

LONDON

Herbert Smith Freehills LLP T +44 20 7374 8000 F +44 20 7374 0888

MADRID

Herbert Smith Freehills Spain LLP T +34 91 423 4000 F +34 91 423 4001

MELBOURNE

Herbert Smith Freehills T +61 3 9288 1234 F +61 3 9288 1567

MOSCOW

Herbert Smith Freehills CIS LLP T +7 495 363 6500 F +7 495 363 6501

NEW YORK

Herbert Smith Freehills New York LLP T +1 917 542 7600 F +1 917 542 7601

PARIS

Herbert Smith Freehills Paris LLP T +33 1 53 57 70 70 F +33 1 53 57 70 80

PERTH

Herbert Smith Freehills T +61 8 9211 7777 F +61 8 9211 7878

SEOUL

Herbert Smith Freehills LLP Foreign Legal Consultant Office T +82 2 6321 5600 F +82 2 6321 5601

SHANGHAI

Herbert Smith Freehills LLP Shanghai Representative Office (UK) T +86 21 2322 2000 F +86 21 2322 2322

SINGAPORE

Herbert Smith Freehills LLP T +65 6868 8000 F +65 6868 8001

SYDNEY

Herbert Smith Freehills T +61 2 9225 5000 F +61 2 9322 4000

τοκγο

Herbert Smith Freehills T +81 3 5412 5412 F +81 3 5412 5413